

# **JOINT COMMITTEE ON CAPITAL REVIEW**

**Wednesday, April 20, 2022**

**9:30 a.m. or upon adjournment of the JLBC meeting**

**Senate Appropriations Room 109**

**JLBC**

STATE OF ARIZONA

## Joint Committee on Capital Review

STATE  
SENATE

1716 WEST ADAMS  
PHOENIX, ARIZONA 85007

DAVID M. GOWAN  
VICE-CHAIRMAN  
LELA ALSTON  
SEAN BOWIE  
RICK GRAY  
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HOUSE OF  
REPRESENTATIVES

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JOANNE OSBORNE  
JUDY SCHWIEBERT  
LORENZO SIERRA  
BEN TOMA

JOINT COMMITTEE ON CAPITAL REVIEW  
Wednesday, April 20, 2022  
9:30 A.M. or upon adjournment of the JLBC Meeting  
Senate Appropriations, Room 109

### MEETING NOTICE

- Call to Order
  - [Approval of Minutes of February 10, 2022.](#)
  - 1. [\\*\\*\\*ARIZONA GAME AND FISH DEPARTMENT - Review of Capital Projects.](#)
- \*\*\* Consent Agenda - No testimony will be taken.

The Chairman reserves the right to set the order of the agenda.

04/13/2022

kp

People with disabilities may request accommodations such as interpreters, alternative formats, or assistance with physical accessibility. Requests for accommodations must be made with 72 hours prior notice. If you require accommodations, please contact the JLBC Office at (602) 926-5491.



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### MINUTES OF THE MEETING

#### JOINT COMMITTEE ON CAPITAL REVIEW

February 10, 2022

The Chairman called the meeting to order at 8:32 a.m., Thursday, February 10, 2022 in House Hearing Room 1. The following were present:

Members:	Senator Gowan, Vice-Chairman	Representative Cobb, Chairman
	Senator Bowie	Representative Bolding
	Senator Gray	Representative Schwiebert
	Senator Leach	Representative Sierra
	Senator Rios	Representative Toma
Absent:	Senator Alston	Representative Kavanagh
	Senator Kerr	Representative Osborne

#### APPROVAL OF MINUTES

Senator Gowan moved that the Committee approve the minutes of December 14, 2021. The motion carried.

#### ARIZONA STATE UNIVERSITY (ASU) - Review of Mill Avenue Parking Structure Project.

Ms. Morgan Dorcheus, JLBC Staff, stated pursuant to A.R.S. § 15-1683, the Joint Committee on Capital Review is required to review any university projects financed with system revenue bonds. ASU requested review of ASU's planned issuance of \$42,000,000 of system revenue bonds for construction of a Mill Avenue parking structure. The JLBC Staff provided options and standard university financing provisions.

Mr. Morgan Olsen, Executive Vice President, Treasurer and CFO, ASU, responded to member questions.

*Senator Gowan moved that the Committee give a favorable review to ASU's planned issuance of \$42,000,000 of system revenue bonds for construction of a Mill Avenue parking structure with the standard university financing provisions shown below:*

(Continued)

Standard University Financing Provisions

- A. A favorable review by the Committee does not constitute endorsement of General Fund appropriations to offset any revenues that may be required for debt service or any operations and maintenance costs when the project is complete.
- B. ASU shall provide the final debt service schedule and interest rate for the project as soon as they are available.
- C. On or before October 15 of each year until completion of the project, ASU shall report to the JLBC Staff on the status and expenditures of the Mill Avenue Parking Structure project. The report shall include the project expenditures to date, any changes to the planned construction timeline, the expected completion date, and any change to the scope of the project.

Senator Leach made a substitute motion to table the item until the Supreme Court reaches a decision for a case taken under advisement regarding a ground lease agreement for construction of the Omni Hotel and Conference Center on ASU's Tempe campus. The substitute motion failed by a roll call vote of 1-9-0-4. (Attachment 1)

The original motion passed with a roll call vote of 9-1-0-4. (Attachment 1).

Without objection, the meeting adjourned at 8:48 a.m.

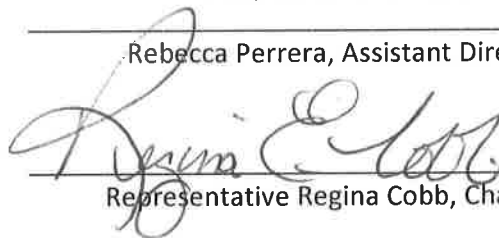
Respectfully submitted:



Kristy Paddock, Secretary

**Rebecca Perrera**

Rebecca Perrera, Assistant Director



Representative Regina Cobb, Chairman

## JOINT COMMITTEE ON CAPITAL REVIEW

Meeting Date: February 10, 2022

ITEM #: ASU  
MOTION: Substitute motion

	<u>PRESENT</u>	<u>ABSENT</u>	PASS	AYE	NAY	PRESENT	ABSENT
SEN. ALSTON		X					X
SEN. BOWIE	X				X		
REP. BOLDING	X				X		
SEN. GRAY	X				X		
REP. KAVANAGH		X					X
SEN. KERR		X					X
SEN. LEACH	X			X			
REP. OSBORNE		X					X
SEN. RIOS	X				X		
REP SCHWIEBERT	X				X		
REP SIERRA	X				X		
REP. TOMA	X				X		
SEN. GOWAN	X				X		
REP. COBB	X				X		
TOTALS	10	4	0	1	9		4

ITEM #: ASU  
MOTION: Favorable review with provisions

	PASS	AYE	NAY	PRESENT	ABSENT
SEN. ALSTON					X
SEN. BOWIE		X			
REP. BOLDING		X			
SEN. GRAY		X			
REP. KAVANAGH					X
SEN. KERR					X
SEN. LEACH			X		
REP. OSBORNE					X
SEN. RIOS		X			
REP SCHWIEBERT		X			
REP SIERRA		X			
REP. TOMA		X			
SEN. GOWAN		X			
REP. COBB		X			
TOTALS	0	9	1		4





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DATE: April 13, 2022

TO: Members of the Joint Committee on Capital Review

FROM: Micaela Larkin, Assistant Director

SUBJECT: Arizona Game and Fish Department – Review of Capital Projects

### Request

A.R.S. § 41-1252 requires Committee review of expenditure plans for monies appropriated for building renewal and capital projects and for any capital project with an estimated cost of more than \$250,000. The Arizona Game and Fish Department (AGFD) requests the Committee review of a total of \$10,403,600 for 5 projects.

### Committee Options

The Committee has at least the following 2 options:

1. A favorable review of the request.
2. An unfavorable review of the request.

### Key Points

The Arizona Game and Fish Department (AGFD) is seeking review of:

- 1) \$6.9 million for a 5-year development of a wildlife conservation area and fish hatching ponds on an AGFD parcel adjacent to Bubbling Springs Hatchery near Cornville.
- 2) \$3.25 million for shooting range improvements at 3 facilities.
- 3) \$253,600 to replace the dock at Lake Havasu's Contact Point law enforcement facility.

(Continued)

## Analysis

The department has requested review of the following projects pursuant to statutory provisions requiring JCCR review of any capital project with an estimated cost over \$250,000:

### *Bubbling Ponds/Page Springs Expansion – Develop Conservation Area & Fish Hatching Ponds*

AGFD proposes spending a total of \$6.9 million from the Game and Fish Heritage Fund, Wildlife Conservation Fund, and the Game and Fish Fund from FY 2022 to FY 2026 to develop a parcel of AGFD land adjacent to the Bubbling Ponds Hatchery and near the Page Springs Hatchery (near Cornville) to support conservation efforts to protect native fish and the northern Mexican garter snake. The northern Mexican garter snake is a federally threatened wetland snake and is protected under an Arizona Game and Fish Commission order. AGFD will support the expanded conservation area and operations with current conservation funding and staff, and the expansion will provide AGFD with additional capacity.

The monies would create 8 aquaculture fishponds to raise native species of fish. The area would also serve as a conservation habitat for the northern Mexican garter snake. The project would proceed in 5 phases:

- Phase 1 – Preparing site including earth movement to form the pond banks as designed.
- Phase 2 – Dig trenches and install all the water lines.
- Phase 3 – Construct pond catch kettles and install liners.
- Phase 4 – Install pumps, water filtration systems, and electric lines for water recirculation and pumping.
- Phase 5 – Construct 2 settling basins to treat water discharge.

### *Ben Avery Shooting Range – Water Infrastructure & Road Improvement*

AGFD proposes a total of \$1.9 million in infrastructure work at the Ben Avery Shooting Range (Phoenix):

- \$1.5 million from the Game and Fish Fund and federal Pittman-Robertson monies to replace the water and wastewater systems at the Phoenix shooting range operated by AGFD. These monies would be expended by FY 2024.
- AGFD proposes \$400,000 by the end of FY 2023 from federal Pittman-Robertson monies to repair an old construction road used as a secondary road to the range.

### *3 Points Shooting Range – Range Improvements*

AGFD proposes a total of \$1.0 million for the 3 Points Shooting Range located near Tucson and operated by Tucson Rifle Club through an agreement with AGFD.

- \$800,000 project from federal Pittman-Robertson monies and the Game and Fish Fund to construct runoff controls, containment traps, and detention ponds to mitigate the chance of lead migrating off-site or contaminating groundwater as well as repair deteriorating berms and backstops by the end of FY 2024. AGFD reports this work will conform with the United States Environmental Protection Agency's guidelines for lead mitigation and may minimize future remediation costs.

(Continued)



- \$200,000 from federal Pittman-Robertson monies and the Game and Fish Fund to improve the 1,000-yard firing area by adding an Americans with Disabilities Act (ADA) compliant ramp, parking stalls, and stairs to improve access to the firing line to be spent by the end of FY 2023.

*St. John's Shooting Range - Range Improvements*

AGFD proposes a \$350,000 project from federal Pittman-Robertson monies and the Game and Fish Fund by the end of FY 2024 to mitigate lead migration and to add lateral safety and impact berms that will improve the safety of the range and allow for multiple areas of the range to be used at the same time. The range is operated by the Northeastern Arizona Shooters Association through an agreement with AGFD.

*Lake Havasu – Government Dock Replacement*

AGFD proposes a \$253,600 project from the Federal Sportfish Restoration and Boating Trust Fund during FY 2022 to completely replace the dock at the Lake Havasu law enforcement facility known as "Contact Point" utilized by AGFD, Mohave County Sheriff's Office, United States Coast Guard, Lake Havasu public safety agencies, Arizona State Parks, Bureau of Land Management, and California law enforcement agencies.

ML:kp



April 7, 2022

Senator David Gowan, Chairman  
Joint Committee on Capital Review  
Capitol Complex  
1700 W. Washington  
Phoenix, AZ 85007-2890

Re: Request for Placement on Joint Committee on Capital Review Agenda

Honorable Senator Gowan:

In accordance with A.R.S. § 41-1252 A(4), the Arizona Game and Fish Department respectfully requests to be on the next scheduled agenda of the Joint Committee on Capital Review to review the Department's capital projects expenditure plan.

Sincerely,

A handwritten signature in dark ink, appearing to read "Ty E. Gray".

Ty E. Gray  
Director

cc: Representative Regina Cobb, Vice Chairman, JCCR  
Richard Stavneak, Staff Director, JLBC  
Matthew Gress, Director, OSPB



# Arizona Game and Fish Department

## Capital Projects

### Expenditure Plan Fiscal Year 2022 - 2026

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**Project:** Page Property Native Ponds Development

**Funding Source:** Heritage Funds, Wildlife Conservation Fund, Game and Fish Fund

**Category:** New Construction

**Need:**

Department hatcheries are running at maximum capacity to grow and stock fish to meet angler demand. Currently, there is no facility available exclusively to raise native Arizona fish. In 2014, the Department acquired 31.5 acres of land Heritage Acquisition Funds that is adjacent to Bubbling Ponds Hatchery (BPH) called the Page Parcel to provide habitat for the conservation of the Northern Mexican garter snake (*Thamnophis eques megalops*) among other native species and to develop ponds for aquaculture of native fish. These ponds will allow the Department to increase capabilities to hold refugia populations of native species in cases of wildfires or severe drought.

Eight functional aquaculture ponds and associated infrastructure must be developed at the Page Parcel to enhance habitat for the Northern Mexican garter snake and to culture and stock native fish to meet Department priorities.

**Solution:**

Phased development of eight functional ponds to provide habitat for Northern Mexican garter snakes and to raise and stock native fish over an approximate five year period.

Construction design blueprints have been created by TetraTech in collaboration with AGFD engineering and hatchery managers. The design includes construction of eight fish production ponds; concrete pond kettles, water supply, recirculation and discharge lines; water recirculation/treatment equipment; pond liners; etc.

#### Project Phases

##### Phase 1 Earth movement and grading

Preparation of the site by removal of any undesired debris, surface vegetation, rocks, etc. The grading will consist of digging and moving earth from sites with excess material to sites that need material to create the desired ~1.5% slope from one end to the other end on the bottom of each of the eight ponds. Also, the earth movement and grading will create a bank to form the ponds. The pond bank will have a slope of 2:1 creating the required pond depth. At the end of



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this phase is marked by formation of ponds varying in size from 0.1 ac to 0.20 ac, with the desired slope at the bottom and the banks. This phase of the project is preparation for future ponds.

This phase will not include purchase, installation, or development of any pond water supply or drainage, water piping, water valves, pond liner, construction of concrete kettles, or any other structures.

#### Phase 2 Water lines

Digging trenches and installing all the water lines: reuse water pumped line; drain to water lines; overflow drain water line; reuse water supply line and aeration tower.

#### Phase 3 Pond concrete kettles and pond liners

Construction of ponds catch kettles and installation of liners at the ponds.

#### Phase 4 water recirculation and pumping

Construction of concrete boxes, installation of water pumps, water filtration systems (drum filter and UV filter) and installation of electric connection and lines.

#### Phase 5 construction of two settling basins

Construction of two settling basins to treat water discharge.

**Cost Estimate** - \$6,900,000 (FY22-26)

**Impact of Not Approving this Request:** Without improvement the heritage value of the Page Parcel will go unrealized, reducing the Department's ability to meet priorities for enhancement of sensitive habitat for endangered, threatened and candidate species, as well as provide benefits for other aquatic wildlife species and aquaculture needs.



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**Project :** Three Points Shooting Range Water Retention Project

**Funding Source:** Section 4 Pittman-Robertson and Game and Fish Fund

**Category:** New Construction

**Need:**

Officially designated on April 12, 1969, The Three Points Public Shooting Range comprises almost 1,300 acres and is located approximately 25 miles West of downtown Tucson. The range is operated by the Tucson Rifle Club through license agreement with the Arizona Game and Fish Department for the safe use of firearms and the promotion of the shooting sports. The range sees an average of over 25,000 visitors each year, with 25,208 visitors for fiscal year 2021.

The United States Environmental Protection Agency's *Best Management Practices for Lead at Outdoor Shooting Ranges* provides guidelines and general information for shooting range owners/operators. Lead at shooting ranges can be a significant environmental concern. Implementing EPA's proposed measures at shooting ranges to contain lead bullets/shot and to reduce or eliminate a potential source of lead migration in soil, surface water, and groundwater may avoid costly and lengthy future remediation activities.

The Department has identified a need for engineering controls to provide for controlling soil erosion and surface water runoff and prevent lead from migrating off-site. Additionally, some of the earthen berms and backstops at the facility have eroded and deteriorated below the standards set forth in the proposed guidelines to control spent lead bullets and fragments in a well-defined area.

**Solution:**

The Department is proposing to construct engineered runoff controls, containment traps, and detention ponds to capture and settle out lead particles during heavy rainfall and prevent them from migrating off site. Using the dirt generated from creating the detention ponds the Department proposes to rebuild the earthen berms and backstops back to set standards

**Cost Estimate:** \$800,000 (FY23-24)

**Impact of Not Approving this Request:**

The Arizona Game and Fish Department is committed to providing safe and enjoyable opportunities for outdoor recreation that follow human health, safety, and environmental best management practices. Failure to approve this request may eventually present significant environmental concerns and unacceptable human health and safety risk to the State of Arizona.



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**Project :** Three Points Shooting Range 1000 Yard Range Improvements

**Funding Source:** Section 4 Pittman-Robertson and Game and Fish Fund

**Category:** New Construction

**Need:** The Department's High Power Range features shooting positions at 100, 200, 300, 500, 600, 800, 900 and 1,000 yards, and is used for competitive shooting as well as training purposes. At the 1,000 yard range there are currently no steps or railings to facilitate easy access to the firing line, requiring shooters to climb an 8 foot high berm. Access to the 1,000 yard firing pad is non-ADA compliant, and may present a safety concern.

**Solution:** The Department is proposing to construct stairs, an ADA compliant ramp, and parking stalls to access the 1,000 yard firing line.

**Cost Estimate:** \$200,000 (FY23-24)

**Impact of Not Approving this Request:**

The Arizona Game and Fish Department is committed to providing safe and enjoyable opportunities for outdoor recreation that follow human health, safety, and environmental best management practices. Failure to approve this request may eventually present an unacceptable human health and safety risk to the State of Arizona.

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**Project:** St. Johns Shooting Range Berm and Water Retention Project

**Funding Source:** Section 4 Pittman-Robertson and Game and Fish Fund

**Category:** New Construction

**Need:** The St. Johns Shooting Range Property is owned by the Arizona Game and Fish Commission and operated by the Northeastern Arizona Shooters Association through lease agreement. The Department took over an existing local shooting range in St. Johns, Arizona, in 2013 to serve the St. Johns, Springerville and Eager areas with a local population base of over 10,500 people. This range has a projected use of 5,000 shooter days throughout the year.

The United States Environmental Protection Agency's *Best Management Practices for Lead at Outdoor Shooting Ranges* provides guidelines and general information for shooting range owners/operators. Lead at shooting ranges can be a significant environmental concern. Implementing EPA's proposed measures at shooting ranges to contain lead bullets/shot and to



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reduce or eliminate a potential source of lead migration in soil, surface water, and groundwater may avoid costly and lengthy future remediation activities.

Currently at the St. Johns Shooting Range, there are little to no engineering controls for controlling soil erosion and surface water runoff to prevent lead from migrating off-site. The range is also in need of lateral safety berms and impact berms. Natural terrain currently functions as lateral safety and impact berms, but does not allow for full use of the range. Certain areas cannot be operated concurrently; one area of the range must be closed to facilitate use of another area that would otherwise be in the safety danger zone of the range being used. The construction of impact berms on the facility will also increase the overall safety of the facility.

**Solution:** The Department is proposing to construct engineered runoff controls, containment traps, and detention ponds to capture and settle out lead particles during heavy rainfall and prevent them from migrating off site. Using the dirt generated from creating the detention ponds the Department proposes to build earthen berms and backstops to set standards. Placement of lateral berms will allow for currently conflicting ranges to be used at the same time

**Cost Estimate:** \$350,000 (FY23-24)

**Impact of Not Approving this Request:**

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**Project:** Ben Avery Water Infrastructure

**Funding Source:** Section 4 Pittman-Robertson and Game and Fish Fund

**Category:** Repair and Maintenance

**Need:** Founded in 1957, the Ben Avery Shooting Facility (BASF), formerly the Black Canyon Shooting Range, is a world class shooting range and one of the largest publicly operated shooting facilities in the country. BASF has been recognized with a Five Star rating from the National Association of Shooting Ranges for providing a quality recreation experience, it is the first government facility to receive this designation.



The water and wastewater systems currently in service on the Ben Avery Shooting Facility (BASF) property are nearing the end of their useful life and are in need of restoration or replacement. Additionally, the aged system is insufficient to meet increases in demand of more than 120,000 shooters per year. Business operations have been disrupted by water line breaks, and the current septic systems is in use property-wide. Proposed improvements will modernize current facilities and allow BASF to meet water and wastewater demands for the foreseeable future.

**Solution:** The water system will consist of two separate 8-inch water loops. One line will provide domestic water service via a private line and a second will provide fire protection without a metered connection to the City's transmission main. The primary loop will be constructed with 8-inch piping and will connect to the City of Phoenix 78-inch water transmission main in Cave Creek Highway. Generally, the fire line will parallel the primary water loop serving all the major infrastructure throughout BASF. A connection will be made at both the east and west ends of the BASF where there are existing 16-inch stub outs along Carefree Highway previously installed by the City of Phoenix. Once final build-out is complete, BASF will receive domestic and fire water service from the City of Phoenix and can utilize on-site wells for redundancy.

The proposed sewer system will consist of two independent systems servicing the East and West sides of the BASF. A natural division of the site occurs about at the east-west half split of the site, near the Berger building and the 1,000 yard high power range. Wastewater will flow by gravity to the proposed future lift station on the west end eliminating the need for additional sewer connections to the City of Phoenix 8-inch force main.

**Cost Estimate:** \$1,500,000 (FY22-24)

**Impact of Not Approving this Request:**

The Arizona Game and Fish Department is committed to providing safe and enjoyable opportunities for outdoor recreation that follow human health, safety, and environmental best management practices. Failure to approve this request may eventually present significant environmental concerns and unacceptable human health and safety risk to the State of Arizona.





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**Project:** Longshot Drive Repaving

**Funding Source:** Section 4 Pittman-Robertson

**Category:** Repair and Maintenance

**Need:** Longshot Drive was an adhoc road developed for use fifteen years ago, during the installation of the high power berms. This road was not constructed for regular use, and has fallen into disrepair covered in numerous potholes. This road is currently used as secondary access to the Ben Avery Shooting Facility during times when gates to the primary roadway through the high power range are closed and for large events such as the Game and Fish Department Outdoor Expo. The road is failing and nearly unnavigable.

**Solution:** Project will include grinding old road and combining with millings in order to create a new sub-base for Longshot Drive. Once the subbase is complete, new pavement will be installed.

**Cost Estimate:** \$400,000 (FY22-23)

**Impact of Not Approving this Request:**

This project is necessary in order to maintain Longshot Drive for safe public use. If closed, ingress and egress to the range will be impacted with effects on the moment of travel along State Route 74, the Carefree Highway.



Fiscal Year 2022-2026 Capital Projects Expenditure Plan	
Project	Cost Estimate
Page property Native Ponds Development	\$6,900,000
3 Points Shooting Range Berm and Water Retention Project	\$800,000
3 Points Shooting Range 1000 yard Range Improvements	\$200,000
St. Johns Shooting Range Berm and Water Retention Project	\$350,000
Ben Avery Water Infrastructure	\$1,500,000
Longshot repaving	\$400,000
<b>TOTAL:</b>	<b>\$10,150,000</b>

Arizona Game and Fish Department Capital Projects Expenditure Plan  
Fiscal Year 2022-2026

**Arizona Game and Fish Capital Improvement Projects Federal FY 2022  
FFY 2022 Capital Expenditure Federal Sportfish Restoration and Boating Safety Trust  
Fund**

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**Project:** Lake Havasu Government Dock Replacement

**Funding Source:** Federal Sportfish Restoration and Boating Safety Trust Fund

**Category:** Preservation of Assets

**Need:** In 2018, Arizona Game and Fish Department identified the Lake Havasu facility known as “Contact Point”, including its docks and the primary facility infrastructure as a priority boating safety facility for serving multiple agencies. Design plans for the complete remodel of the facility as well as the docks adjoining it were developed and environmental assessment (EAC) has been completed for the project.

Currently, Officers and Deputies from the Arizona Game and Fish Department, Mohave County Sheriff’s Office, San Bernardino County Sheriff’s Office, U.S. Coast Guard, Lake Havasu Police Department, Lake Havasu Fire Department, Arizona State Parks, and Bureau of Land Management utilize an aging dock system to support government vessels in Lake Havasu City. The existing dock structure is outdated and regularly fails to meet the needs of the multiple law enforcement agencies who must utilize it on an ongoing basis. The structure itself is failing and temporary measures such as metal signs are being used to patch the surface where the plastic has worn through or broken. Though such repairs maintain a minimum function, they also create a hazard with likelihood of injury to persons without adequate footwear.

**Solution:** Deterioration is significant and a complete replacement is the most viable option. The Department intends to fund this project using Coast Guard Sportfish Restoration and Boating Safety Trust funds.

**AGFD CAPITAL IMPROVEMENT PROJECT EXPENDITURE SUMMARY**

Framing	\$53,524.64
Floats	\$24,452.68
Decking	\$26,756.80
Banding	\$2,792.98
Bumper	\$3,306.00
Cleats	\$3,868.60

Roofing - Marine Gamble	\$46,884.90
Roofing Panels	\$21,442.71
Anchoring	\$6,600
Gangway	\$7,354.00
Underwater Bracing	\$8,376.00
Contractor Overhead	\$30,803.00
Tax	\$17,455.54

**Cost Estimate - \$253,617.85**

Cost Estimate based on AGFD General Services Contractor Quote from Boatlift Technicians, which includes design, materials, labor, and use of rental equipment

**Impact of Not Approving this Request:** The Arizona Game and Fish Department is committed to its mission of providing a safe, recreational boating environment for the public by ensuring an adequate patrol boat fleet and recreational boating safety assets in a constant state of readiness to serve Arizona's boating public. In addition, The Department is committed to continuing its partnership with local law enforcement agencies to promote recreational boating safety. Continued delay undermines AZGFD efforts to ensure public safety on the water and the condition of the existing infrastructure poses a safety risk for law enforcement personnel of all agencies using the facility.