

Budget Impacts FY 2008 - FY 2016

From FY 2008 through FY 2012, the Legislature enacted several billion of shortfall solutions to address budget shortfalls in each of those years. In FY 2013 through FY 2016, the Legislature restored some of that funding and made other changes. This memo summarizes those changes and includes attachments that provide additional details on these changes.

FY 2008 - FY 2012 Shortfall Solutions

Prior to FY 2013, the Legislature enacted \$13.4 billion of shortfall solutions for FY 2008 through FY 2012. Of this amount, \$3.7 billion, or 28%, were permanent solutions, with \$8.9 billion, or 67%, coming from one-time solutions. The 1-cent sales tax approved by the voters at the May 2010 special election generated the remaining \$0.8 billion, or 6%. The \$13.4 billion in solutions consist of:

- \$3.3 billion of permanent spending reductions
- \$0.4 billion of permanent revenues
- \$0.8 billion from the 1-cent sales tax increase approved at the May special election
- \$2.7 billion of federal stimulus-related savings
- \$2.1 billion of debt and lease purchase financing savings
- \$1.9 billion of fund transfers
- \$0.5 billion of net Budget Stabilization Fund transfers
- \$1.4 billion of rollover and payment deferral savings
- \$0.3 billion of other one-time savings

FY 2013 - FY 2016 Restorations/Other Changes

In FY 2013, the Legislature began to restore some of the spending reductions. The total General Fund budget fell from \$10.6 billion in FY 2008 prior to any reductions to \$8.5 billion in FY 2012. Since FY 2012, the total General Fund budget has increased \$0.6 billion to \$9.2 billion in FY 2016 (numbers do not add due to rounding). This increase includes \$0.3 billion of net permanent spending increases and \$0.5 billion of Baseline changes and supplementals partially offset by \$(0.2) billion of shifts. These figures do not reflect increases in spending resulting from the October 2015 K-12 education special session; any such increases will require voter approval at the May 2016 special election.

Total Changes FY 2008 - FY 2016

The net change consists of the \$(3.0) billion in net spending reductions, \$1.9 billion in spending increases due to statutory funding formula requirements and a net \$(0.4) billion in reductions due to funding shifts and rollover payments.

Explanatory Tables and Graphs

Attached to this document are several spreadsheets and graphs providing additional details on reductions, both statewide and by agency.

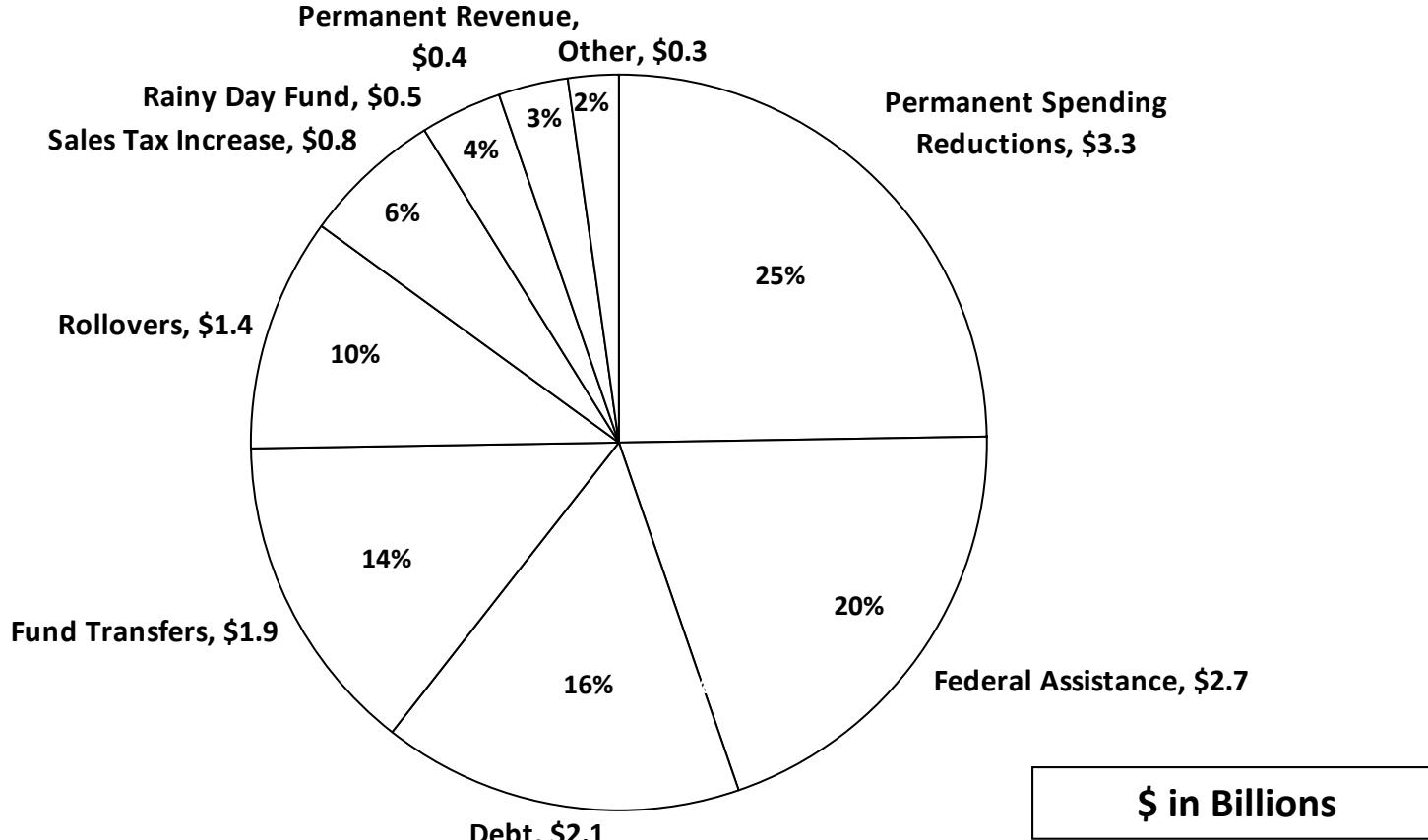
- Comprehensive Budget Solutions (pages 3-5): List of all budget “solutions” by category (e.g., agency reductions, permanent revenues, federal stimulus) for each year, FY 2008 through FY 2012. These solutions are also summarized on 2 graphs.
- Total General Fund Operating Budget Spending (page 6): Summarizes changes by year from the “General Fund Spending Changes” document below.
- General Fund Spending Changes (FY 2008-FY 2016) (pages 7-8): Detail for the “Permanent Spending Reductions” category from the Comprehensive Budget Solutions document, along with other adjustments (Baseline increases, one-time adjustments, and supplementals), for each agency for FY 2008 through FY 2016, split across 2 pages.
- General Fund Non-Baseline Changes for Selected Agencies (FY 2008-FY 2016) (page 9): Budget changes by year for the 10 largest General Fund budget units plus all other agencies.

Technical Notes

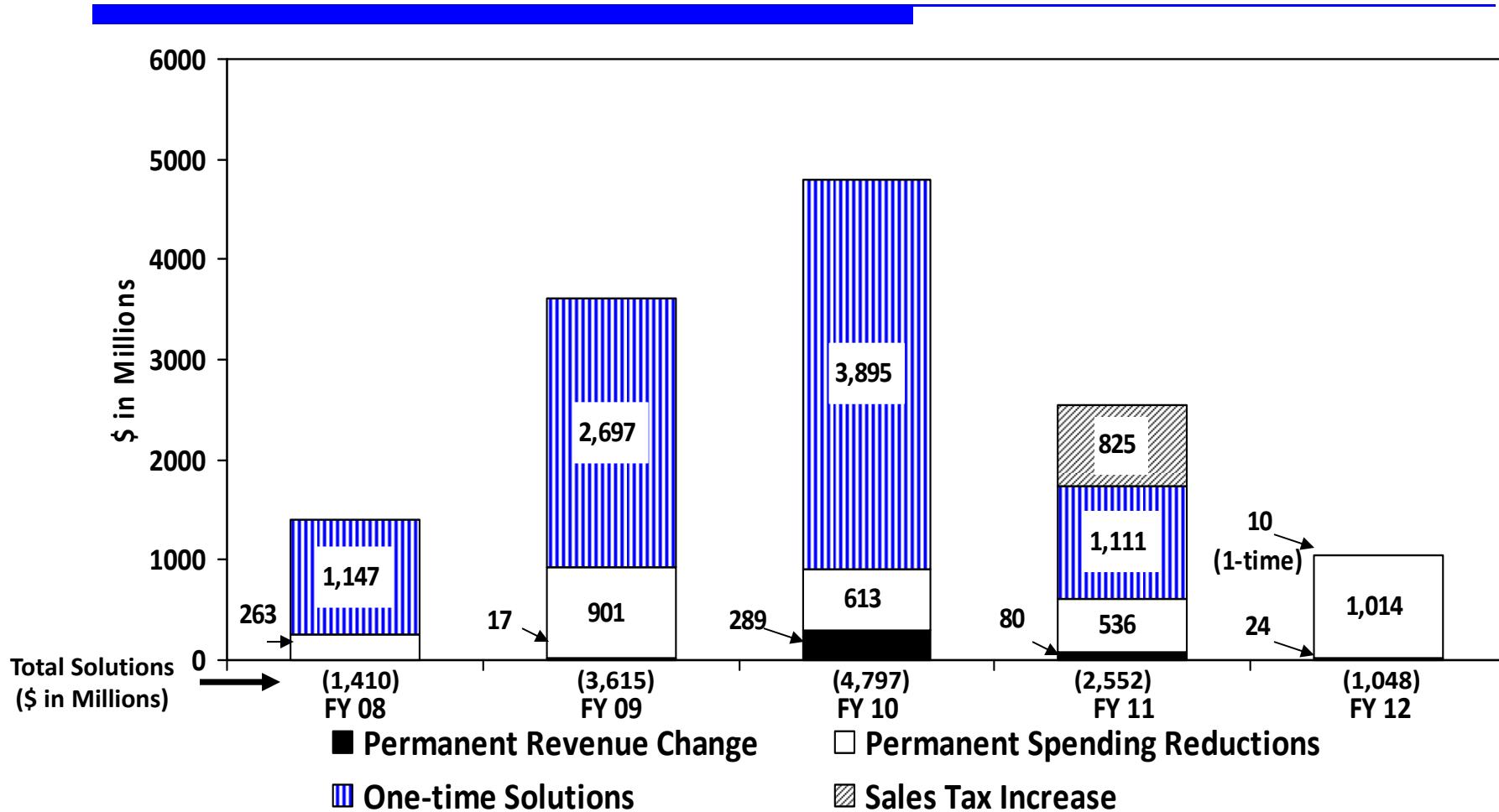
- The totals for the budget reductions reflect actual adjustments, rather than what was originally approved by the Legislature at the time of the budgets’ passage. For example, some fund transfers were overturned through court action -- the “Fund Transfers” line in the comprehensive solutions document adjusts the figures to reflect the loss of these court-enjoined transfers.
- In prior years, the Baseline would have included inflation funding for certain budget components, such as medical inflation. Any foregone inflation increases were not incorporated in the Baseline, nor are they counted in the spending reductions. Foregone caseload increases are treated similarly.

From FY 08 through FY 12, the Total Budget Shortfall was \$13.4B

- Other than Spending Cuts, Most Solutions were Temporary



Budget Solutions From FY 2008 – FY 2012



Comprehensive Budget Solutions ^{1/}

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 08 - FY 12
Permanent Spending Reductions						
Agency Reductions	\$263,086,500	\$712,574,800	\$612,961,000	\$535,986,300	\$1,013,734,100	\$3,138,342,700
SFB Moratorium	0	187,000,000	0	0	0	\$187,000,000
<i>Subtotal</i>	\$263,086,500	\$899,574,800	\$612,961,000	\$535,986,300	\$1,013,734,100	\$3,325,342,700
Permanent Revenues						
Revenues	\$0	\$17,023,600	\$39,207,100	\$80,282,900	\$23,500,000	\$160,013,600
State Equalization Tax	0	0	250,000,000	0	0	250,000,000
<i>Subtotal</i>	\$0	\$17,023,600	\$289,207,100	\$80,282,900	\$23,500,000	\$410,013,600
Sales Tax Referral - May Ballot	\$0	\$0	\$0	\$824,756,300	\$0	\$824,756,300
Federal Stimulus						
ARRA - FMAP	\$0	\$500,000,000	\$833,348,100	\$722,406,300	\$0	\$2,055,754,400
ARRA - Stabilization Fund	0	0	561,000,000	42,643,500	35,000,000	638,643,500
<i>Subtotal</i>	\$0	\$500,000,000	\$1,394,348,100	\$765,049,800	\$35,000,000	\$2,694,397,900
Debt and Lease Purchase Financing						
Asset Sale/Lease-Back	\$0	\$0	\$1,035,000,000	\$0	\$0	\$1,035,000,000
Lottery Bonding	0	0	450,000,000	0	0	\$450,000,000
SFB Lease-Financing (cash)	0	344,000,000	0	60,000,000	0	\$404,000,000
SFB Lease-Financing (offset new)	0	183,000,000	0	0	0	183,000,000
<i>Subtotal</i>	\$0	\$527,000,000	\$1,485,000,000	\$60,000,000	\$0	\$2,072,000,000
Fund Transfers	\$292,648,200	\$675,321,800	\$386,871,600	\$257,291,800	\$306,403,500	\$1,918,536,900
Budget Stabilization Fund	\$560,000,000	\$150,000,000	\$2,767,100	\$0	(\$250,000,000)	\$462,767,100
Rollovers						
K-12 Rollover	\$272,000,000	\$330,000,000	\$350,000,000	\$0	\$0	\$952,000,000
K-12 Cash Balances	0	300,000,000	(116,109,300)	0	0	\$183,890,700
Payment Deferrals	0	125,000,000	234,889,100	0	(112,600,700)	247,288,400
<i>Subtotal</i>	\$272,000,000	\$755,000,000	\$468,779,800	\$0	(\$112,600,700)	\$1,383,179,100
One-Time Other						
One-Time Revenues	\$15,420,100	\$25,678,400	\$152,000,100	\$32,644,000	\$61,600,000	\$287,342,600
Capital Reversions	6,500,000	15,650,200	4,745,900	(3,600,000)	0	\$23,296,100
Count Non-Lapsing Approps	0	50,000,000	0	0	(29,910,200)	20,089,800
<i>Subtotal</i>	\$21,920,100	\$91,328,600	\$156,746,000	\$29,044,000	\$31,689,800	\$330,728,500
TOTAL	\$1,409,654,800	\$3,615,248,800	\$4,796,680,700	\$2,552,411,100	\$1,047,726,700	\$13,421,722,100

^{1/} Solution amounts reflect estimate at time of enactment and they have not been adjusted based on actuals.

Total General Fund Operating Budget Spending
(\$ in billions) 1/

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	Totals
Beginning Spending Level	\$10.6	\$10.1	\$8.8	\$7.9	\$8.4	\$8.5	\$8.6	\$8.8	\$9.3	
Baseline Changes and Supplements	--	0.6	0.5	0.3	0.1	0.0	0.1	0.3	0.1	1.9
Federal Shifts and Rollovers	(0.3)	(1.1)	(0.8)	0.9	1.1	(0.1)	(0.1)	0.0	0.0	(0.4)
Changes in Spending	<u>(0.3)</u>	<u>(0.9)</u>	<u>(0.6)</u>	<u>(0.5)</u>	<u>(1.0)</u>	<u>0.2</u>	<u>0.2</u>	<u>0.2</u>	<u>(0.3)</u>	<u>(3.0)</u>
Total Changes	(\$0.5)	(\$1.4)	(\$0.9)	\$0.7	\$0.2	\$0.1	\$0.2	\$0.5	(\$0.2)	(\$1.5)
Ending Spending Level	\$10.1	\$8.8	\$7.9	\$8.4	\$8.5	\$8.6	\$8.8	\$9.3	\$9.2	

1/ Numbers may not add due to rounding

General Fund Budget Changes I/ FY 2008 - FY 2016

^{1/} "Baseline" and "Supplements" columns represent caseload and similar increase to continue existing service levels. "Rollovers/Debt/ARRA" columns show changes associated with one-time savings that shift funding sources or timing, but do not diminish overall agency resources. "Reductions" columns represent savings that do reduce total agency resources. Changes are shown as marginal changes from the prior year.

^{2/} Excludes rollovers, debt, ARRA shifts and baseline changes.

General Fund Budget Changes I/ FY 2008 - FY 2016

^{2/} Excludes rollovers, debt, ARRA shifts and baseline changes.

General Fund Non-Baseline Changes for Selected Agencies^{1/}
FY 2008 - FY 2016

	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	Total
AHCCCS	(38,641,500)	(47,381,000)	(37,282,100)	(41,332,300)	(530,960,500)	3,274,300	336,500	2,257,800	(32,069,000)	(721,797,800)
Child Safety, Department of	0	0	0	0	0	0	0	76,688,900	5,315,600	82,004,500
Community Colleges	(39,000)	(35,192,600)	(10,829,300)	(7,484,500)	(72,864,200)	0	2,875,000	6,508,200	(15,589,300)	(132,615,700)
Corrections, Department of	(19,617,600)	(15,931,500)	(49,235,000)	(51,949,700)	19,585,400	12,152,500	6,708,600	368,500	25,513,800	(72,405,000)
Economic Security, Department of	(12,764,100)	(87,311,200)	(98,647,100)	(69,156,200)	(23,847,100)	(5,161,200)	57,986,300	561,700	(836,400)	(239,175,300)
Education, Arizona Department of	(24,366,100)	(101,830,300)	(204,562,200)	(274,019,000)	(130,050,600)	63,952,300	93,918,900	20,873,600	(93,714,200)	(649,797,600)
Health Services, Department of	(14,489,700)	(35,443,300)	(48,947,000)	(39,561,100)	(59,816,600)	54,732,200	2,953,200	1,149,000	(11,065,200)	(150,488,500)
School Facilities Board	(53,604,000)	(213,137,100)	(12,433,500)	(38,900)	11,431,000	(11,167,100)	14,696,400	(9,415,300)	25,378,400	(248,290,100)
Universities	(29,314,900)	(163,105,100)	(40,003,700)	(102,500)	(203,942,500)	21,273,700	28,183,500	17,630,900	(105,055,600)	(474,436,200)
All Other	(70,249,600)	(200,242,700)	(111,021,100)	(52,342,100)	(23,269,000)	30,794,600	22,606,000	52,798,400	(70,523,700)	(350,925,500)
Total - All Agencies	(263,086,500)	(899,574,800)	(612,961,000)	(535,986,300)	(1,013,734,100)	169,851,300	230,264,400	169,421,700	(272,645,600)	(3,028,450,900)

^{1/} Reduction amounts do not reflect baseline changes including caseload or supplemental increases or rollover, debt, or ARRA-related changes.