
FY 2027 JLBC Baseline with Executive Comparison

January 19, 2026



Key Points

- The January Budget Update includes revised General Fund revenue and expenditure projections through FY 29.
- The projected cash balance is positive in each year after accounting for statutory funding formula growth.
- Based on the lowest ending balance in the 3-year budget projection, there is \$577 M available for discretionary purposes.
- In comparison, we estimated \$67 M would be available in our October update, but revenue growth is higher than expected.

Major Issues Not Funded In Baseline

- Conforming state income tax laws to 2025 federal tax law changes
 - FY 26-FY 29 cost of total conformity is \$1.45 B.
 - House/Senate bill conforms with most provisions with some changes at a cost of \$1.44 B.
 - The Executive conformity proposal would cost \$757 M over 4 years.
- Continuing traditional “ongoing one-time” spending items for FY 2027.
 - State Employee Health Insurance subsidy of \$195 M.
 - School Facility Building Repairs of \$183 M.
- Funding administrative costs of implementing the new federal Medicaid & SNAP work requirements and more frequent eligibility checks.
 - Executive proposing \$31 M and 296 FTE Positions 1-time

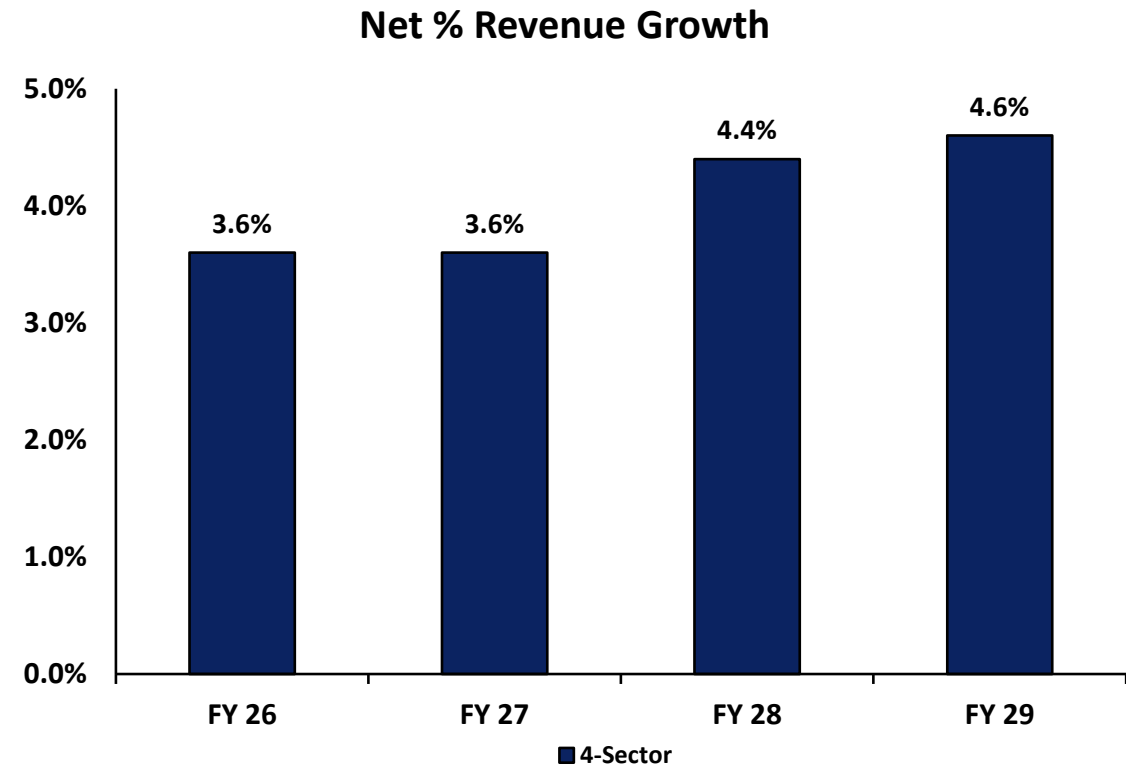
Forecasting State Revenues

4-Sector: 3.6% Growth In Both FY 26 and FY 27

- Year to Date Growth Through December is 3.5%
- Gradual Improvement in FY 28 and FY 29

4-Sector Components

- Finance Advisory Committee
- UA model – base forecast
- UA model – more cautious
- JLBC Staff



Excludes balance forward, fund transfers and
urban revenue sharing

See Appendix A and B

JLBC – Executive Base Revenue Differences

- Executive is \$503 M above JLBC in FY 26 - FY 29
- Estimates Exclude Conformity and Executive's Other Tax Proposals

	(\$ in M) <u>Exec > JLBC</u>	<u>Base % Growth</u>	
		<u>JLBC</u>	<u>Exec</u>
FY 26	113	3.6%	4.2%
FY 27	164	3.6%	3.9%
FY 28	126	4.4%	4.3%
FY 29	100	4.6%	4.5%

- If tax forms remain as published (whether there is a policy resolution or not), interpreting Individual and Corporate Income Tax revenue collections this spring will be a challenge.

FY 26 and FY 27 Impact of Executive General Fund Revenue Proposals

	<u>\$ in M</u>
• Federal Reimbursement of Border Security Costs	760
- H.R. 1 funded this program, but provided no distribution formula	
• Executive Federal Tax Conformity – 2-year Impact	(485)
- Tips, Overtime & Auto Loan Exclusions, 2 Standard Deduction Increases	
• Increase Sports Betting Tax Rate from 10% to 45%	146
- Imposed on operators with more than \$75 M in monthly revenue	
• Eliminate TPT Exemption for Data Center Equipment	38
• Lottery and Tourism Marketing	<u>29</u>
Total	488

Executive Non-General Fund Revenue Proposals

	<u>\$ in M</u>
• Add Daily \$3.50 Short Term Rental Surcharge	28
- Deposited to separate fund for DES/ADOH housing-related programs	
• Add DWR 1 cent/gallon Data Center Water Surcharge	6
- Deposited to Colorado River Protection Fund	
• Allow Dept. of Insurance and Financial Institutions (DIFI) Director to Set Certain Fees	3
- Eliminates DIFI's GF appropriation and replaces with fee revenue	

Spending Adjustments

JLBC Baseline Spending Projections

- Baseline reflects changes to active statutory/other funding formulas.
 - ADE, Medicaid and the Community Colleges.
- The Baseline annually adjusts federal Medicaid matching rates. H.R. 1 sets 2 new federal-state matching rates in the SNAP program.
 - State share of SNAP admin expenses increases from 50% to 75% at an ongoing \$33 M cost in FY 27. Executive has similar \$ level but funds it only one-time.
 - State share of SNAP benefits increases from 0% to 10% due to AZ's error rate at a cost of \$139 M in FY 28. Executive does not include.
- Follows guidance of the enacted budget 3-year plan by reducing one-time spending from \$1.2 B in FY 26 to \$219 M in FY 27 spending.

FY 27 Baseline Spending Projected To Decrease By \$(170) M

FY 27 Ongoing Spending Changes

	<u>\$ in M</u>
DES – Medicaid Formula	286
ADE – K-12 Formula	278
AHCCCS – Medicaid Formula	233
DES – SNAP Admin. Formula	33
Other	<u>28</u>
Total	858
Total Spending Changes	\$(170) M
Total Spending	\$17.62 B
% Change	(1.0)%

FY 27 One-Time Spending Changes

	<u>\$ in M</u>
Backfill AHCCCS Hospital Assessment Shift	100
State Employee Health Insurance	(195)
K-12 Building Renewal Grants	(183)
DES Housing/Services Funding	(128)
K-12/ADE Funding	(84)
Transportation/Capital Projects	(106)
Remove FY 26 Supplementals	(209)
Other Agency Spending	<u>(223)</u>
Total	(1,028)

Baseline Includes \$209 M in FY 26 Formula Supplementals

- Executive's Proposed Supplementals Total \$223 M

	\$ in M	
	<u>JLBC</u>	<u>Exec</u>
• Department of Economic Security – Developmental Disabilities	97	128
- Projected costs are growing by 15% compared to a budgeted rate of 8%.		
• AHCCCS	65	122
- Enrollment has decreased by (209,000), or (10)% and average per member cost has increased 14% in the last year.*		
- As caseload has declined, remaining population has higher health needs.		
• Department of Education	47	(27)
- Public school enrollment has declined (25,000) and ESA recipients have increased by 16,000 in the last year.		
- Average cost per child has increased by 3%.		

* While DES SNAP benefits are not paid by the state, the caseload has declined by (217,000), or (24)% in the last 3 months.

Executive Caseloads Are Higher than JLBC Until FY 29

- Includes AHCCCS and DES DD Medicaid as well as ADE

Executive Above (+)/Below(-) JLBC Baseline (\$ in M)

	<u>FY 26</u>	<u>FY 27</u>	<u>FY 28</u>	<u>FY 29</u>
Funding Formulas	15	145	58	(46)

- DES Developmental Disabilities Medicaid caseload estimates are comparable.
- Executive has substantially greater AHCCCS caseload estimates than JLBC. A \$194 M difference in FY 27 grows to \$250 M in FY 29.
- On the other hand, the Executive's ADE estimates fall below JLBC. The Executive is \$(62) M below JLBC in FY 27 and \$(333) M below in FY 29.

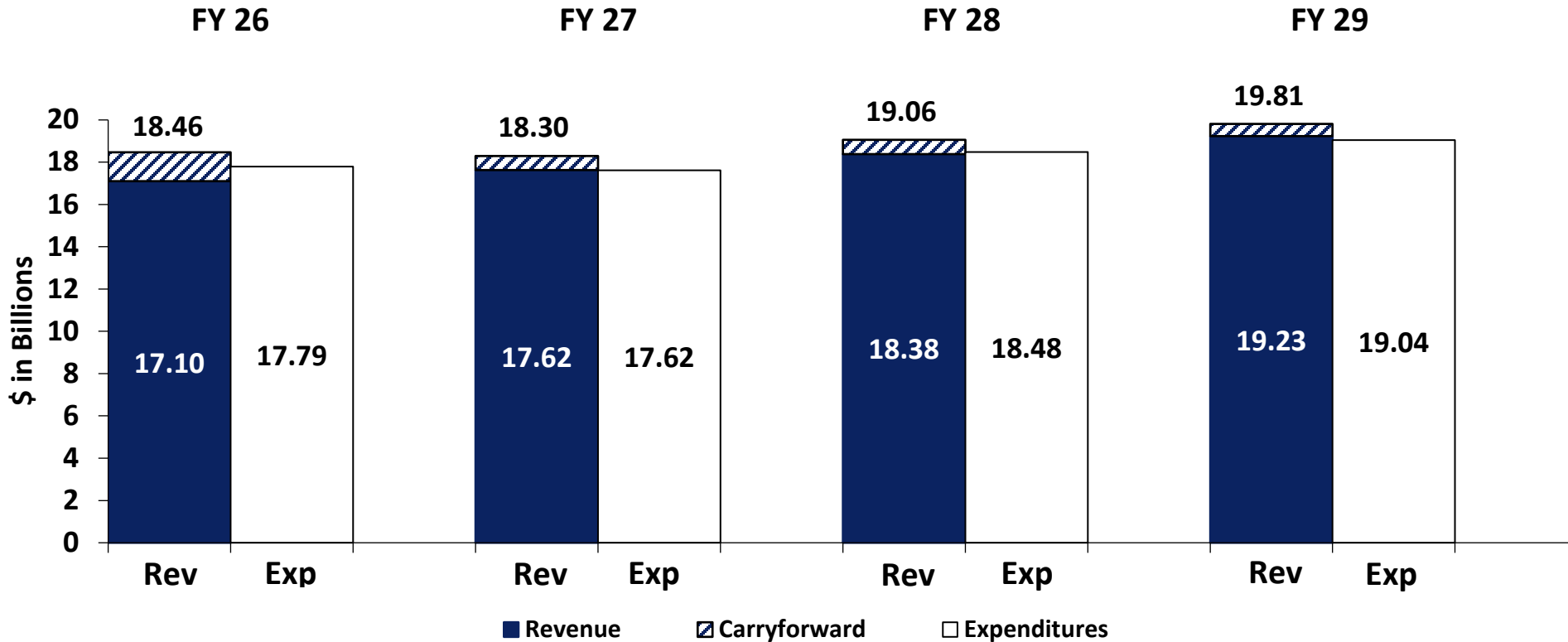
Projected Ending Balances

Excludes \$1.7 B in Budget Stabilization Fund

More Information in Appendix C

Projected Cash Balance Low Point is \$578 M in FY 28

- Each Year's Carryforward Is Used to Balance The Following Year Budget



Cash Balance

\$673 M

\$675 M

\$578 M

\$770 M

Executive Budget

\$18.7 B Executive Budget Compared to \$17.6 B JLBC Baseline

- Three Components of the \$1.1 B FY 27 Difference

(\$ in M)

Exec Above JLBC

- | | |
|----------------------------------|-----|
| • Formula Funding Caseloads | 145 |
| • Ongoing Executive Initiatives | 339 |
| • One-Time Executive Initiatives | 623 |

Executive Adds \$339 M of Ongoing FY 27 Initiatives

- Above JLBC Baseline

(\$ in M)	
(89)	ADE - Prohibit ESA Enrollment for Households Above \$250k Annual Income
108	ADC - Health Care Injunction Costs – Additional 615 Vendor FTEs
100	State Employee Health Insurance (+ \$173 M One-Time = \$273 M)
49	ADC - Operating Costs (Backfill Vacancy Savings + New Funding Issues)
45	DES - Convert One-Time FY 26 Child Care Funding to Ongoing
37	DCS - Convert One-Time FY 26 Congregate Care Funding to Ongoing
24	ADC/DJC - Convert One-Time FY 26 4% Officer Stipend to Ongoing
23	ACJC/DES/DPS - Convert One-Time FY 26 ARPA \$ for Victims of Crime
11	Judiciary - Convert One-Time FY 26 ARPA \$ for County Probation Salaries
10	DCS - Convert One-Time FY 26 IT System Funding to Ongoing
<u>21</u>	All Other
339	Total

Executive Adds \$623 M of One-Time FY 27 Initiatives

- Above JLBC Baseline

(\$ in M)	
(30)	Remove FY 27 Funding for I-10 West Valley Expansion (Along with \$101 M in FY 26 + FY28)
173	State Employee Health Insurance Funding (Ongoing One-Time)
93	ADOA/SFD – Continue 1-Time School Repair Funding (Was \$183m; Prop 123 Backfill Bond)
66	ADE – Fund 1 Year Gap in Low Income Weight/Add'l Assistance (Baseline Funds in FY 28)
38	Capital – \$12 M State Building Repairs/\$26 M ADC Prison HVAC (+\$60 M in FY 28/FY 29)
31	H.R. 1 Admin Costs (DES \$17 M SNAP Error Rate 146 FTEs/AXS \$14 M Eligibility 150 FTEs)
30	DWR – Colorado River Protection Fund Deposit (Proposed New Fund)
20	DEMA – Add New Funding to Existing \$4 M Annual Governor's Emergency Fund Deposit
20	Forestry – Continue FY 25 \$35 M Supplemental for Fire Suppression Funding
18	DES – Continue One-Time Funding for DD High Need Client Supplement
12	AHCCCS – \$4.3 M Rural Hospitals/\$4 M 9-8-8 Hotline/\$2.2 M Navigators/\$1 M 2-1-1 Hotline
<u>152</u>	Other (Approx. 30 Different Policy Issues)
623	Total

Final Thoughts

JLBC Baseline vs. Executive Cash Balances (\$ in M)

	<u>FY 26</u>	<u>FY 27</u>	<u>FY 28</u>	<u>FY 29</u>
JLBC	673	675	578	770
Exec	558	392	39	43

- JLBC Staff analysis has only just begun – we will have further discussions with Executive to clarify aspects of their proposal.
- Of the Executive's \$623 M one-time initiatives, \$194 M either results from a federal policy or has prior funding history (see Appendix D).
 - The Executive is constrained by only having \$39 M in FY 28 cash to continue those items.
- Executive relies on revenue/savings beyond our control:
 - \$760 M of federal reimbursement of border security costs
 - \$100 M of savings associated with voters approving a Prop 123 extension in future election

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Appendix A: October 4-Sector Revenue Forecast

	<u>2026</u>	<u>2027</u>	<u>2028</u>	<u>2029</u>
Sales Tax				
JLBC Forecast	3.7%	4.4%	4.2%	4.3%
UA – Low	2.0%	2.6%	3.9%	4.1%
UA – Base	3.2%	3.9%	4.4%	4.4%
FAC	3.0%	3.0%	4.4%	4.4%
Average:	3.0%	3.5%	4.2%	4.3%
Individual Income Tax				
JLBC Forecast	6.5%	6.0%	5.3%	5.0%
UA – Low	3.9%	4.7%	5.7%	5.6%
UA – Base	5.6%	6.2%	6.1%	6.1%
FAC	5.6%	4.6%	5.8%	5.7%
Average:	5.4%	5.4%	5.7%	5.6%
Corporate Income Tax				
JLBC Forecast	7.0%	4.0%	4.0%	4.0%
UA – Low	1.8%	1.7%	2.9%	3.6%
UA – Base	3.6%	3.4%	3.2%	3.8%
FAC	7.4%	5.2%	6.6%	5.9%
Average:	5.0%	3.6%	4.2%	4.4%

JLBC Weighted Average	5.1%	4.9%	4.6%	4.5%
UA Low Weighted Average	2.7%	3.3%	4.4%	4.6%
UA Base Weighted Average	4.1%	4.7%	4.9%	5.0%
FAC Consensus Weighted Average	4.4%	3.8%	5.2%	5.1%
“Big-4” Weighted Average	4.1%	4.2%	4.8%	4.8%
Consensus Weighted Average *	3.6%	3.6%	4.4%	4.6%

* Represents ongoing revenue adjusted for small revenue categories.

Appendix B: 4-Sector Forecast FY 25 - FY 27

FORECAST REVENUE GROWTH								
(\$ in Thousands)								
	ACTUAL FY 2025	% CHANGE PRIOR YR	FORECAST FY 2026	% CHANGE PRIOR YR	\$ CHANGE PRIOR YR	FORECAST FY 2027	% CHANGE PRIOR YR	\$ CHANGE PRIOR YR
Sales and Use	8,151,850.1	2.7%	8,395,047.0	3.0%	243,196.9	8,686,395.1	3.5%	291,348.1
Income - Individual	5,482,950.4	13.1%	5,778,801.2	5.4%	295,850.9	6,089,008.3	5.4%	310,207.1
- Corporate	1,750,547.2	0.3%	1,837,345.2	5.0%	86,798.0	1,903,284.7	3.6%	65,939.5
Property	35,136.7	35.2%	36,571.4	4.1%	1,434.8	37,229.7	1.8%	658.3
Luxury - Tobacco	16,233.8	-16.9%	16,436.2	1.2%	202.3	16,419.7	-0.1%	(16.4)
- Liquor	48,610.0	8.2%	50,307.6	3.5%	1,697.6	52,521.1	4.4%	2,213.5
Insurance Premium	923,760.0	12.6%	1,038,306.2	12.4%	114,546.2	1,085,030.0	4.5%	46,723.8
Other Taxes	19,006.4	10.5%	19,936.9	4.9%	930.5	21,013.5	5.4%	1,076.6
Subtotal - Taxes	16,428,094.6	6.3%	17,172,751.6	4.5%	744,657.1	17,890,902.0	4.2%	718,150.4
Other Non-Tax Revenues:								
Lottery	217,294.1	-2.2%	171,343.3	-21.1%	(45,950.8)	168,752.5	-1.5%	(2,590.8)
Gaming Revenue	39,734.4	8.9%	47,942.3	20.7%	8,207.9	64,946.8	35.5%	17,004.5
Licenses, Fees and Permits	55,470.5	5.3%	55,076.6	-0.7%	(393.9)	57,555.1	4.5%	2,478.4
Interest	286,881.2	-22.7%	228,000.0	-20.5%	(58,881.2)	175,000.0	-23.2%	(53,000.0)
Sales and Services	28,469.5	-7.4%	31,416.4	10.4%	2,946.9	32,830.2	4.5%	1,413.7
Other Miscellaneous	363,676.6	60.2%	363,676.6	0.0%	0.0	381,860.4	5.0%	18,183.8
Transfers and Reimbursements	111,219.3	-66.1%	88,846.2	-20.1%	(22,373.1)	49,212.0	-44.6%	(39,634.2)
Medicaid Hospital Revenue	93,477.4	3.7%	93,320.8	-0.2%	(156.6)	93,169.8	-0.2%	(151.0)
Subtotal - Other Non-Tax	1,196,222.9	-11.9%	1,079,622.2	-9.7%	(116,600.7)	1,023,326.7	-5.2%	(56,295.5)
Net Ongoing Revenue	17,624,317.5	4.8%	18,252,373.9	3.6%	628,056.3	18,914,228.8	3.6%	661,854.9
Urban Revenue Sharing (URS)	(1,268,257.8)	N/A	(1,186,305.8)	N/A	81,952.0	(1,302,029.6)	N/A	(115,723.8)
Net Ongoing Revenue w/ URS	16,356,059.7	7.3%	17,066,068.1	4.3%	710,008.3	17,612,199.2	3.2%	546,131.1
One-Time Financing Sources:								
Fund Transfers	30,491.8	-96.4%	15,500.0	-49.2%	(14,991.8)	9,700.0	-37.4%	(5,800.0)
One-Time Income Tax Rebate	(16.1)	-100.0%	0.0	N/A	16.1	0.0	N/A	0.0
One-Time Revenue Forecast Adjustment	0.0	N/A	0.0	N/A	0.0	0.0	N/A	0.0
Enhanced FMAP One-Time Rev. Adjustment	0.0	N/A	0.0	N/A	0.0	0.0	N/A	0.0
Other One-Time Revenue Adjustments	71,249.0	N/A	14,574.4	-79.5%	(56,674.6)	0.0	-100.0%	(14,574.4)
Subtotal - One-Time Financing Sources	101,724.7	-82.1%	30,074.4	-70.4%	(71,650.3)	9,700.0	-67.7%	(20,374.4)
Subtotal - Revenues	16,457,784.4	4.1%	17,096,142.5	3.9%	638,358.0	17,621,899.2	3.1%	525,756.7
Balance Forward	962,823.0	-61.9%	1,367,290.0	42.0%	404,467.0	673,119.0	-50.8%	(694,171.0)
Total - Resources	17,420,607.4	-5.0%	18,463,432.5	6.0%	1,042,825.0	18,295,018.2	-0.9%	(168,414.3)

Appendix B: 4-Sector Forecast FY 28 - FY29

FORECAST REVENUE GROWTH						
(\$ in Thousands)						
	FORECAST FY 2028	% CHANGE PRIOR YR	\$ CHANGE PRIOR YR	FORECAST FY 2029	% CHANGE PRIOR YR	\$ CHANGE PRIOR YR
Sales and Use	9,054,251.8	4.2%	367,856.7	9,443,768.1	4.3%	389,516.3
Income - Individual	6,437,176.5	5.7%	348,168.2	6,797,683.6	5.6%	360,507.1
- Corporate	1,983,519.8	4.2%	80,235.2	2,070,279.4	4.4%	86,759.5
Property	37,676.5	1.2%	446.8	38,053.2	1.0%	376.8
Luxury - Tobacco	16,255.5	-1.0%	(164.2)	16,174.3	-0.5%	(81.3)
Insurance Premium	54,779.5	4.3%	2,258.4	57,025.5	4.1%	2,246.0
	1,133,856.3	4.5%	48,826.3	1,184,879.9	4.5%	51,023.5
Other Taxes	22,169.2	5.5%	1,155.7	23,299.9	5.1%	1,130.6
Subtotal - Taxes	18,739,685.2	4.7%	848,783.2	19,631,163.8	4.8%	891,478.6
Other Non-Tax Revenues:						
Lottery	174,597.6	3.5%	5,845.1	182,521.8	4.5%	7,924.3
Gaming Revenue	83,842.2	29.1%	18,895.4	88,034.3	5.0%	4,192.2
Licenses, Fees and Permits	59,857.3	4.0%	2,302.2	62,850.2	5.0%	2,992.9
Interest	120,000.0	-31.4%	(55,000.0)	112,000.0	-6.7%	(8,000.0)
Sales and Services	34,143.4	4.0%	1,313.2	35,509.1	4.0%	1,365.7
Other Miscellaneous	397,134.8	4.0%	15,274.4	413,020.2	4.0%	15,885.4
Transfers and Reimbursements	49,761.4	1.1%	549.5	50,330.4	1.1%	568.9
Medicaid Hospital Revenue	93,169.8	0.0%	0.0	93,169.8	0.0%	0.0
Subtotal - Other Non-Tax	1,012,506.5	-1.1%	(10,820.2)	1,037,435.8	2.5%	24,929.3
Net Ongoing Revenue	19,752,191.7	4.4%	837,962.9	20,668,599.6	4.6%	916,407.9
Urban Revenue Sharing (URS)	(1,370,906.4)	N/A	(68,876.8)	(1,438,612.7)	N/A	(67,706.4)
Net Ongoing Revenue w/ URS	18,381,285.3	4.4%	769,086.1	19,229,986.9	4.6%	848,701.5
One-Time Financing Sources:						
Fund Transfers	600.0	-93.8%	(9,100.0)	0.0	-100.0%	(600.0)
One-Time Income Tax Rebate	0.0	N/A	0.0	0.0	N/A	0.0
One-Time Revenue Forecast Adjustment	0.0	N/A	0.0	0.0	N/A	0.0
Enhanced FMAP One-Time Rev. Adjustment	0.0	N/A	0.0	0.0	N/A	0.0
Other One-Time Revenue Adjustments	0.0	N/A	0.0	0.0	N/A	0.0
Subtotal - One-Time Financing Sources	600.0	-93.8%	(9,100.0)	0.0	-100.0%	(600.0)
Subtotal - Revenues	18,381,885.3	4.3%	759,986.1	19,229,986.9	4.6%	848,101.5
Balance Forward	675,054.7	0.3%	1,935.7	577,515.7	-14.4%	(97,539.0)
Total - Resources	19,056,940.0	4.2%	761,921.8	19,807,502.6	3.9%	750,562.5

Appendix C: General Fund Balance Sheet

STATEMENT OF GENERAL FUND REVENUES AND EXPENDITURES WITH ONE-TIME FINANCING SOURCES

	FY 2026 Baseline	FY 2027 Baseline	FY 2028 Baseline	FY 2029 Baseline
REVENUES				
Ongoing Revenues	\$18,252,373,900	\$18,914,228,800	\$19,752,191,700	\$20,668,599,600
Urban Revenue Sharing	(1,186,305,800)	(1,302,029,600)	(1,370,906,400)	(1,438,612,700)
Net Ongoing Revenues	\$17,066,068,100	\$17,612,199,200	\$18,381,285,300	\$19,229,986,900
One-Time Revenues				
Balance Forward	1,367,290,000	673,119,000	675,054,700	577,515,700
Marana Prison Sale Revenue	14,574,400			
Fund Transfers	15,500,000	9,700,000	600,000	
Subtotal One-Time Revenues	\$1,397,364,400	\$682,819,000	\$675,654,700	\$577,515,700
Total Revenues	\$18,463,432,500	\$18,295,018,200	\$19,056,940,000	\$19,807,502,600
EXPENDITURES				
Ongoing Operating Appropriations	\$16,614,985,900	\$17,456,094,300	\$18,240,435,400	\$18,915,330,300
Administrative Adjustments	135,000,000	145,000,000	145,000,000	145,000,000
Revertments	(206,500,000)	(200,000,000)	(200,000,000)	(200,000,000)
Subtotal Ongoing Expenditures	\$16,543,485,900	\$17,401,094,300	\$18,185,435,400	\$18,860,330,300
One-Time Expenditures				
Capital Outlay	\$26,227,100		\$25,000,000	
Transportation Funding	109,989,000	30,000,000	125,000,000	
FY 26 One-Time Supplementals	208,577,900			
Operating One-Time Spending	1,002,033,600	188,869,200	143,988,900	177,275,800
Hospital Assessment Savings	(100,000,000)			
Subtotal One-Time Expenditures	\$1,246,827,600	\$218,869,200	\$293,988,900	\$177,275,800
Total Expenditures	\$17,790,313,500	\$17,619,963,500	\$18,479,424,300	\$19,037,606,100
Ending Balance	\$673,119,000	\$675,054,700	\$577,515,700	\$769,896,500

Appendix D: \$194 M of Exec One-Times Likely Ongoing

- Either due to Federal Changes or Prior Funding History

(\$ in M)

New Likely Ongoing Initiatives

33	DES SNAP Administrative Federal Matching Costs
31	AHCCCS & DES - H.R. 1 Impacts on Medicaid and SNAP (146 FTEs for DES)
20	DEMA – Increase Deposit into Governor’s Emergency Fund (\$4 M Ongoing)

Continuing Prior One-Times

20	Forestry – Continue FY 25 \$35 M Supplemental Fire Suppression Funding
18	DES – Funding for DD High Need Client Supplement (\$15 M in FY 26)
15	AHCCCS – Medicaid IT System Costs (\$2 M in FY 26)
10	DHS – Extreme Heat Mitigation (ARPA Funding)
8	DCS – Extended Foster Care Success Coaching Program (\$6 M in FY 26)
6	ADE – Comm. College Adult Ed. Workforce Development (\$6 M in FY 26)
5	DPS – Local Border Support (\$5 M in FY 26)
4	ADE – School Meal Grants (\$4 M in FY 26) *

Appendix D: \$194 M of Exec One-Times Likely Ongoing

- Either due to Federal Changes or Prior Funding History

(\$ in M)

4	AHCCCS – Critical Access Hospital Funding Pool (\$4 M in FY 26) *
4	AHCCCS – Behavioral Health Hotline (9-8-8) Funding (ARPA Funding)
3	OEO – Adult Workforce Diploma Program (\$2 M in FY 26) *
2	DEMA – Counter Drug Task Force (\$3 M Border Security Fund in FY 26)
2	Arts Commission – Arts Trust Fund Deposit (\$2 M in FY 26) *
2	DVS – Continue Operating Shortfall Funding (\$1 M GF in FY 26) *
2	DES – SUN Bucks (\$2 M FY 25 Supplemental)
1	ADE – High School Workforce Training (\$1 M in FY 26) *
1	OEO – Dual Enrollment Student Development (\$2 M in FY 26) *
1	ADOA – Professional Development (\$1 M OF in FY 26)
1	AHCCCS – Crisis Resource Centers (2-1-1) Hotline
194	Total

* Indicates issue was also funded prior to FY 26