

## STRATEGIC PROGRAM AREA REVIEWS (SPARs)

A.R.S. § 41-1275 establishes the Strategic Program Area Review (SPAR) process. The SPARs provide an opportunity for the Governor and the Legislature to evaluate the effectiveness and efficiency of programs crossing state agency lines. These reviews by JLBC Staff and the Governor's Office of Strategic Planning and Budgeting (OSPB) are a permanent part of the biennial budget process and result in decisions to retain, eliminate, or modify particular programs. There were 2 SPARs in this year's process, with participating agencies as noted in *Table 1* below.

A.R.S. § 41-1275 establishes the process for the Legislature to review the SPARs. The President of the Senate and the Speaker of the House of Representatives are required to assign these SPARs to the Appropriations Committees and may additionally assign the SPARs to an appropriate standing committee. The assigned standing committees or the Appropriations Committees shall hold at least 1 public hearing to receive public input and to develop recommendations whether to retain, eliminate, or modify the program subject to the SPAR process.

No action was taken by the Legislature on the SPAR findings and recommendations in the 2008 session.

### **Substance Abuse**

This 2007 SPAR updates a 1998 Program Area Review which found that 13 different state agencies provided substance abuse services at a cost of \$60 million. Besides updating the list of which state agencies provide substance abuse services and at what funding level, the SPAR also examines the coordination and evaluation of substance abuse services to determine the progress that has been made since the initial review 8 years ago.

In FY 2007, 12 agencies received public funding for substance abuse programs, and the state spent an estimated \$172.0 million on substance abuse efforts. Of this amount, \$58.4 million (34%) came from the state General Fund and \$84.9 million (49%) came from federal monies.

### *JLBC Staff Key Findings and Recommendations*

- The framework for coordination has improved in the past decade due to the receipt of a federal grant and the formation of Arizona Substance Abuse Partnership (ASAP). Anecdotal information suggests that actual coordination efforts may have improved, but it remains difficult to quantify these efforts.
- There is no set of "best practices" available for state substance abuse coordination efforts.
- Additional measures establishing the effectiveness of substance abuse programs are still needed, but progress has been made since the last program review in 1998.
- The Drug and Gang Prevention Resource Center should be responsible for compiling an ongoing annual report which includes substance use-related data, resources, and strategies for both substance abuse prevention and treatment.

### **Debt and Third Party Financing**

This 2007 SPAR provides a review of the debt and third party financing agreements used by state agencies.

In total, 8 state agencies and bonding authorities issue state debt. According to the Arizona Department of Revenue's most recent annual Report of Indebtedness, state agencies' level of debt was \$5.2 billion in FY 2006. Beyond these obligations, outstanding debt associated with state authorities that can issue debt on behalf of local

**Table 1**

**SPAR Programs/Agencies**

#### **Substance Abuse**

Department of Corrections  
Administrative Office of the Courts  
Arizona Criminal Justice Commission  
Drug and Gang Prevention Resource Center  
Department of Economic Security  
Department of Education  
Governor's Office  
Department of Health Services  
Department of Juvenile Corrections  
Arizona Medical Board  
Arizona State Board of Pharmacy  
Department of Public Safety

#### **Debt and Third Party Financing**

Arizona Department of Administration  
Department of Commerce  
Greater Arizona Development Authority  
Arizona Health Facilities Authority  
Arizona Department of Housing  
Arizona Housing Finance Authority  
Arizona School Facilities Board  
Arizona Department of Transportation  
Arizona Board of Regents  
Arizona State University  
Northern Arizona University  
University of Arizona  
Water Infrastructure Finance Authority

governments or other entities was \$3 billion in FY 2006.

- The Legislature may wish to consider requiring a Debt Affordability Report (DAR).

*JLBC Staff Key Findings and Recommendations*

- The state could benefit from having a third party review of debt-related financial transactions that come before the Joint Committee on Capital Review.